

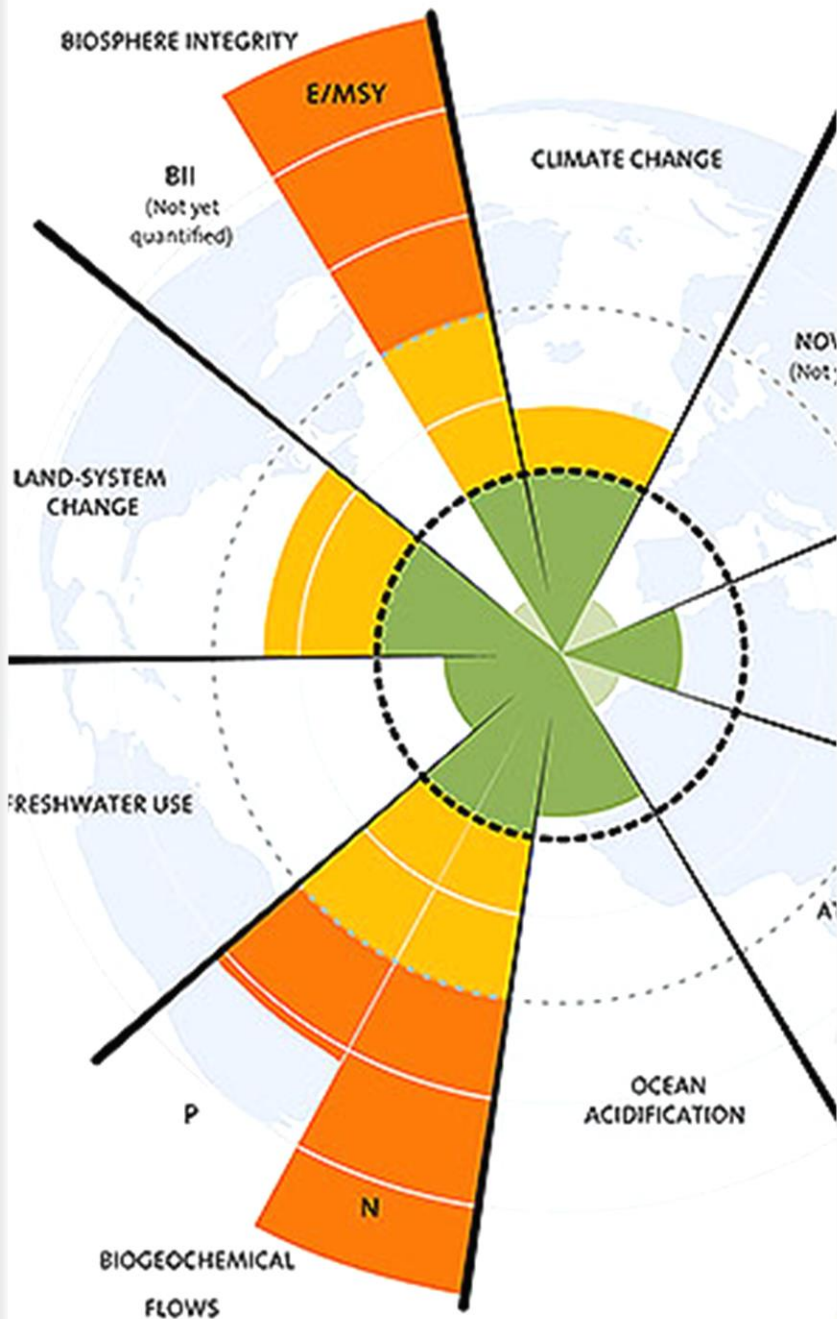
# WASTING WATER

JOHN GEMMILL & BOYD BLACKWELL



# OUTLINE

- INTRODUCTION: THE PROBLEM
- SOLUTIONS
- ONGOING PROBLEM
- CBA RESULTS
- RECOMMENDATIONS: NOUS
- CONCLUSIONS



# PROBLEM: ECOLOGICAL ECONOMIC VIEW

- BIOCHEMICAL FLOWS
  - P & N HAVE EXCEEDED PLANETARY BOUNDARIES (STEFFENN ET AL. 2018; SEE BLACKWELL & GEMMILL 2020 FOR CONTEXT )
- LOCAL CONTEXT
- ECOLOGICAL ETHICS – DUMPING WASTEWATER INTO A RECEIVING ENVIRONMENT IMPACTS:
  - OTHER SPECIES AND ECOSYSTEMS
  - UNETHICAL IF IT IS ANOTHER COMMUNITY'S WASTE
    - POLLUTES THE COMMUNITY'S ENVIRONMENT
    - DEGRADES THEIR OPPORTUNITY SET: REC & TOURISM, ECONOMIES, COMMUNITIES
  - UNECONOMICAL BY DEFINITION – 'WASTING WATER'
    - 'EFFICIENT OUTCOME IS' ONE WHERE WASTE IS MINIMIZED OR NIL

# INTRODUCTION: A NATIONAL PROBLEM



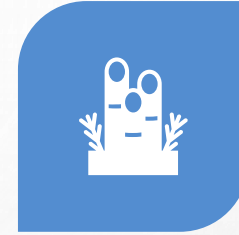
UNTIL 2018  
VERY LITTLE  
KNOWN  
ABOUT  
AUSTRALIA'S  
181 COASTAL  
OUTFALLS



HOW MUCH  
WATER THEY  
DISPOSE INTO  
COASTAL  
WATERS?



WHERE THEY  
ARE  
LOCATED?



WHAT  
NUTRIENTS  
THEY DISPOSE  
OF?



WHAT  
IMPACTS THEY  
HAVE FOR  
PEOPLE?

# PROBLEMS PERSISTED WITH NO NATIONAL APPROACH TO WASTEWATER OUTFALLS

01

Solution:



02

Institutional/governance systems that better serve the people that are adversely impacted

03

Therefore 2<sup>nd</sup> part of the title – 'transparency'

04

National Outfall Database ('NOD')

# NOD HAS IDENTIFIED:

Impacts on marine environment and ecosystems obvious but not properly addressed previously by formal institutions



Australia has 187 coastal wastewater outfalls (Fig. 1) – data for 2015-2019 available



1,350GL = almost 3 Sydney Harbours (Fig. 3)



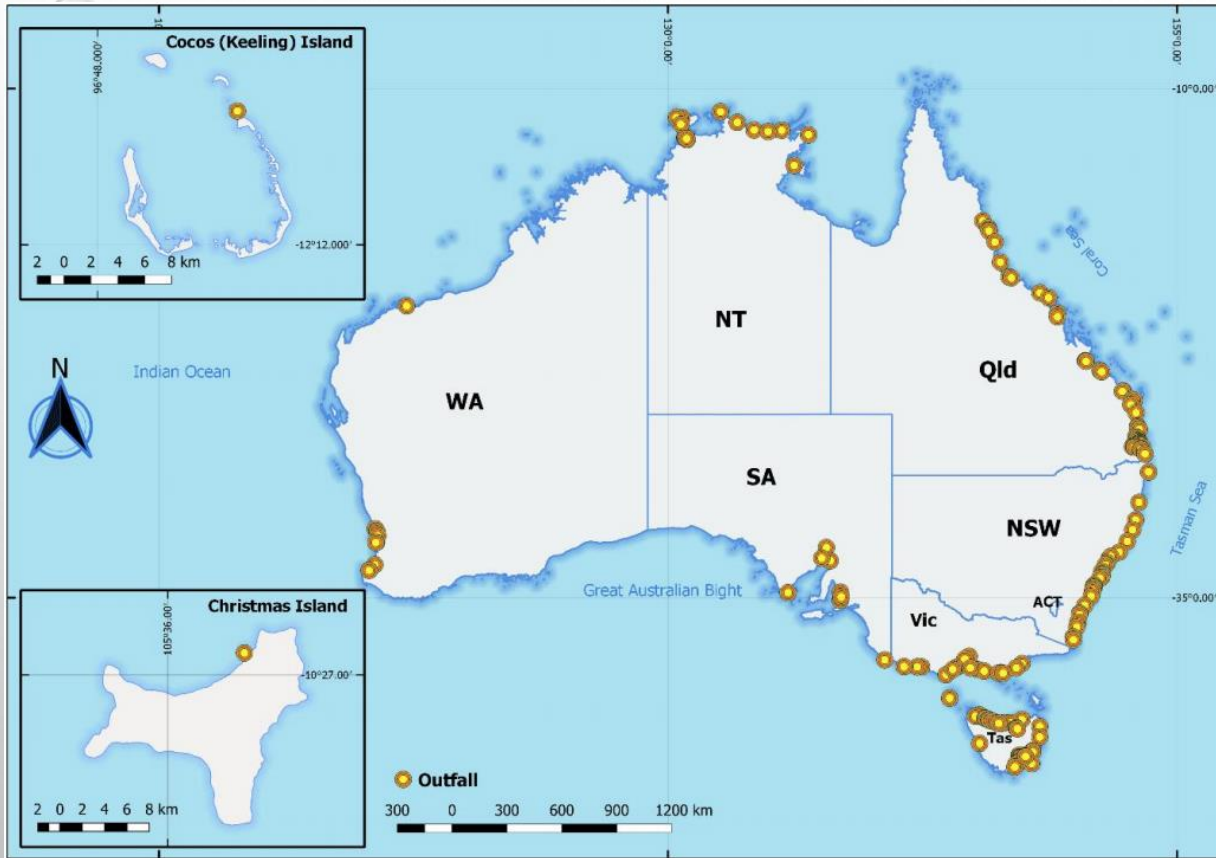
Dispose of a range of wastes = 0.1% ....+ 99.9% water (Figs. 2&4) – N and P ('Nutrients')



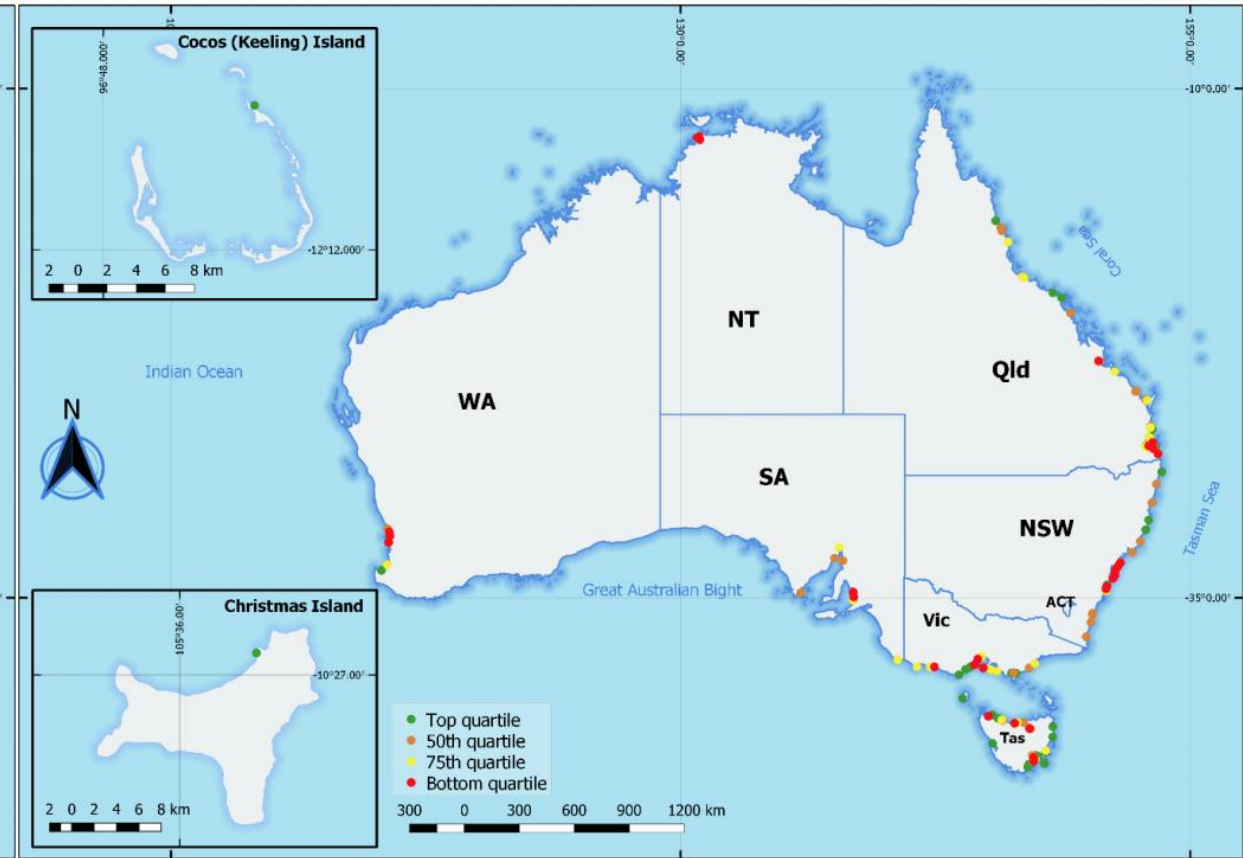
Impacts of events on people and communication (i.e. transparency)



# COASTAL OUTFALL OVERVIEW

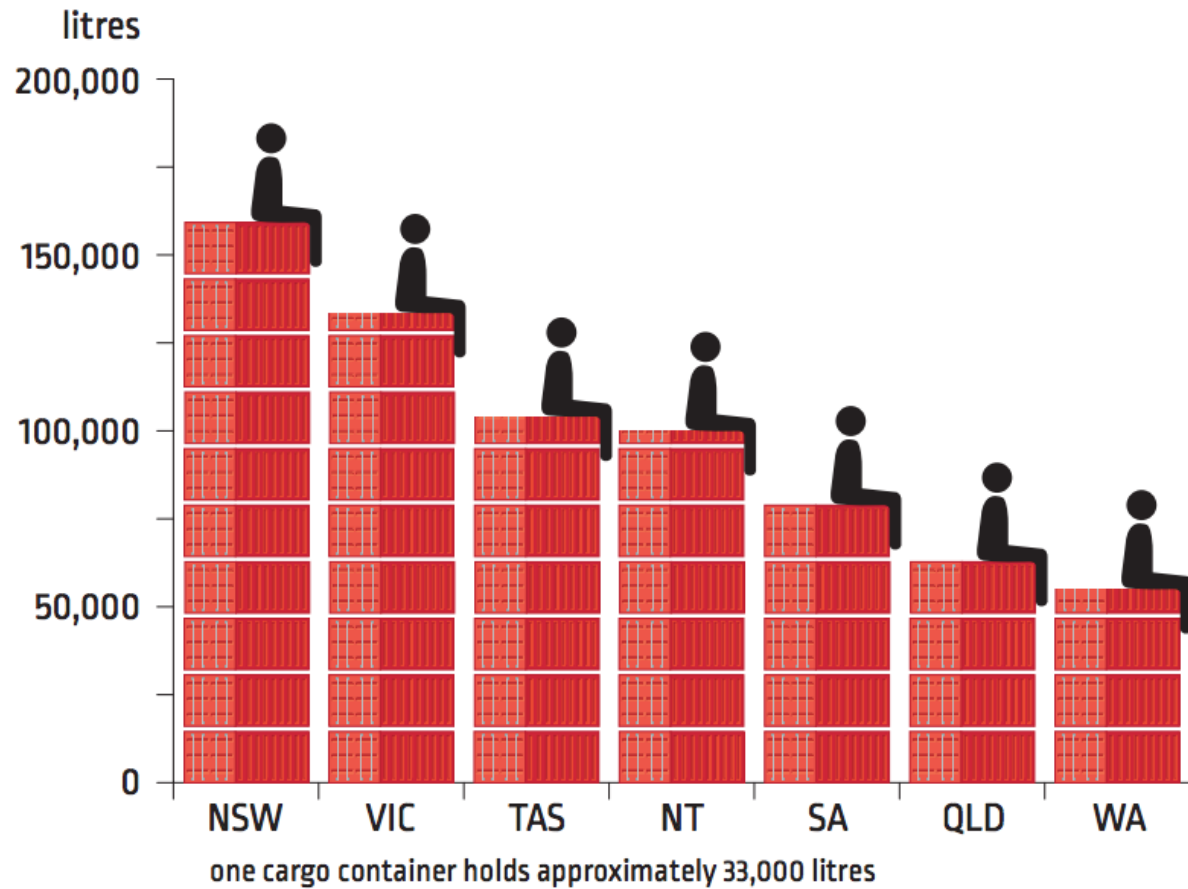


**Fig. 1: Australia's Coastal Wastewater Outfalls** (Source: Gemmill et al. 2019)

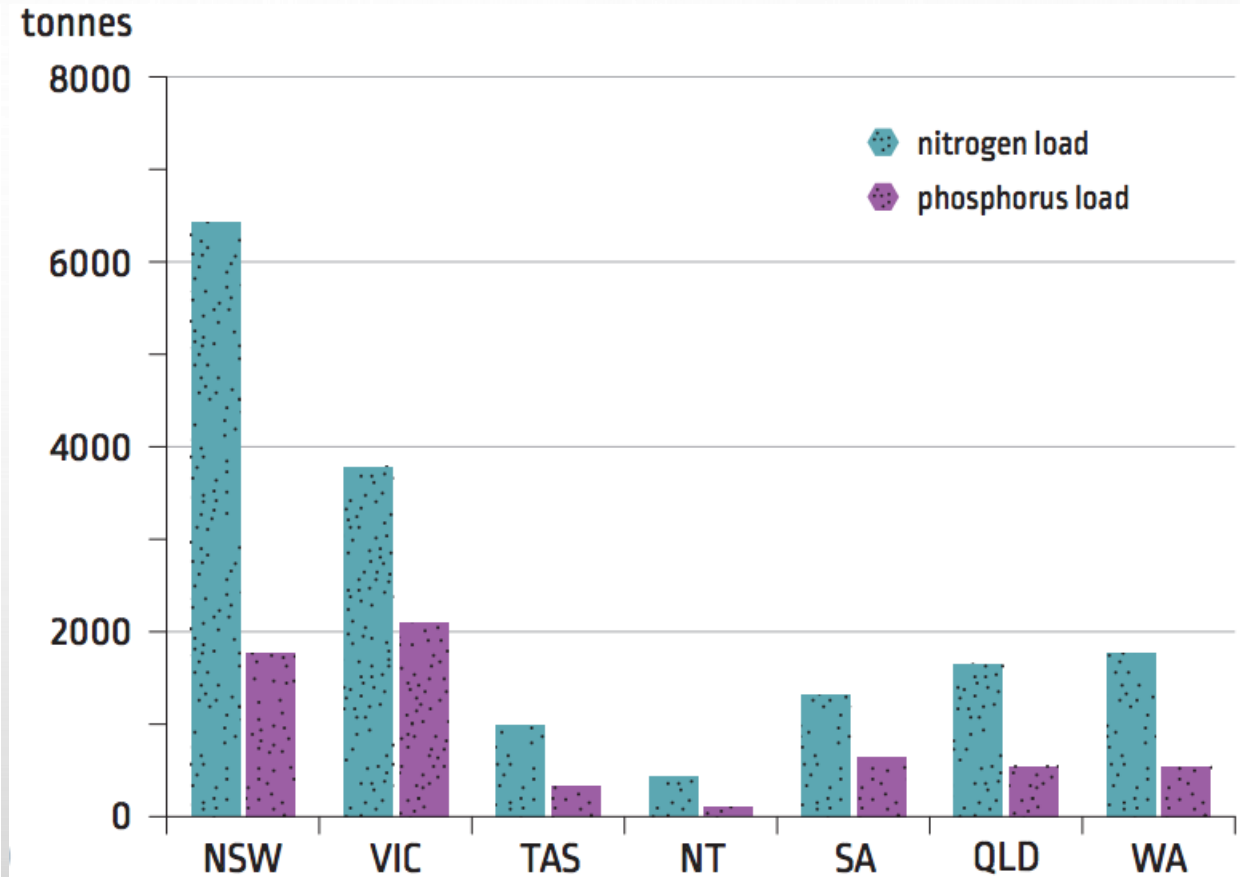


**Fig. 2: Nutrient Load Quartile Rank** (Source & Notes: Rohmana et al. 2019a; Top quartile **lowest nutrient load** – Lowest quartile – **highest nutrient load**).

# WASTE OF WATER & NUTRIENTS TO OCEAN



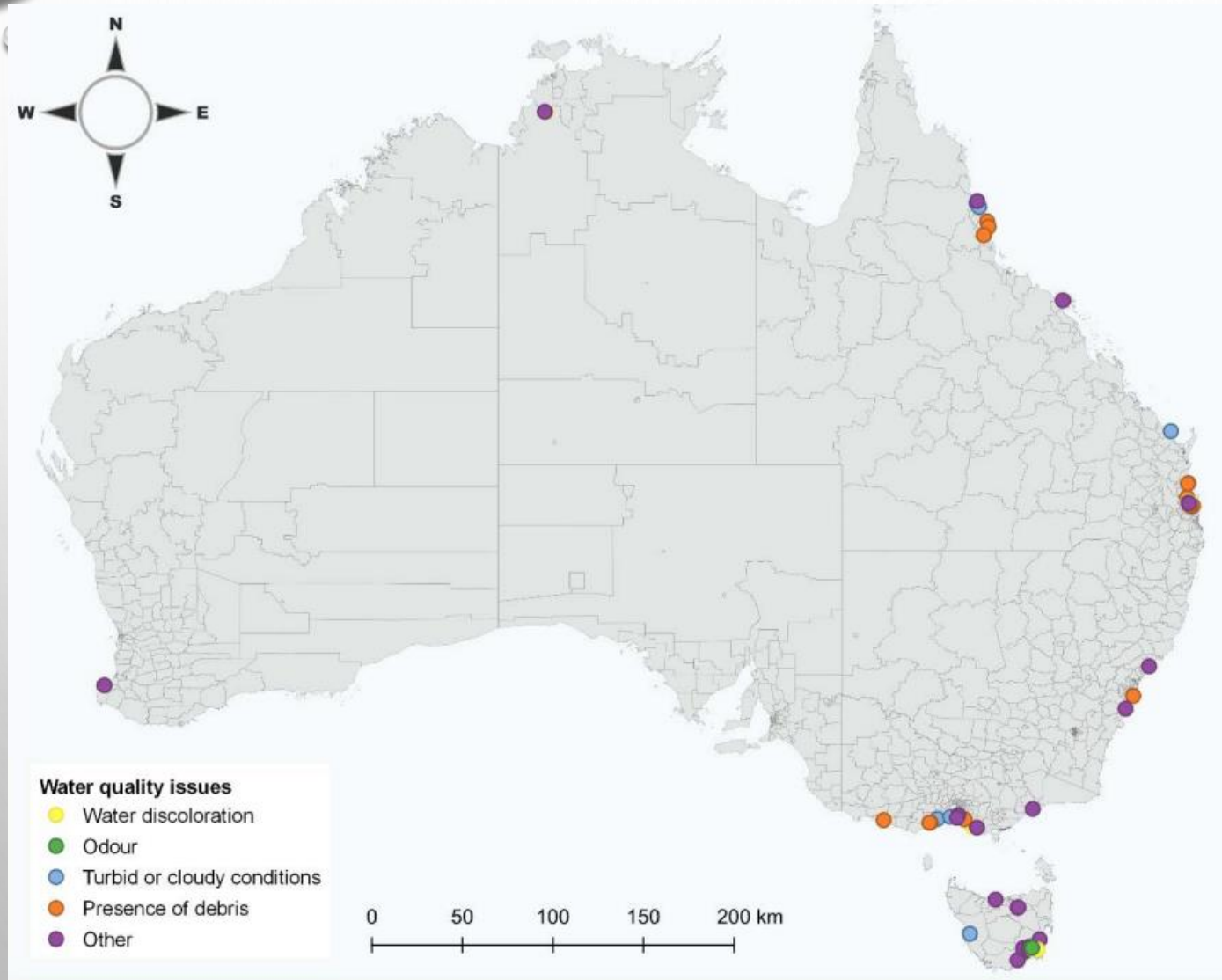
**Fig. 3: State per person discharge, 2016** (Source: COF 2018)



**Fig. 4: State nutrient discharge, 2016** (Source: COF 2018)



# PEOPLE'S CONCERNS



- 37/N=77 OBSERVED 1-4 WATER QUALITY EVENTS IN LAST 12 MONTHS – FIG. 2 – ISSUES MOST LIKELY CAUSED BY:
  - HEAVY RAINS, STORMWATER RELEASED AND OTHER POLLUTION SOURCES
- INCREASED USE OF MARINE ENVIRONMENT DID NOT RESULT IN MORE EVENTS OBSERVED/GREATER AWARENESS
- 68% DISAGREED THAT THEY WOULD EXPECT TO BE NOTIFIED OF ANY WATER QUALITY EVENT
- 75% BELIEVED WOULD NOT BE INFORMED IN A TIMELY MANNER OF CHANGES IN WATER QUALITY BY LOCAL AUTHORITIES
- RESPONDENTS AWARE OF AN OUTFALL WERE NOT INFORMED IN A TIMELY MANNER (ONLY 50% THOUGHT SO)

Community  
Engagement/Transparency?

**Fig. 5: Water quality issues** (Source & Notes: Rohmana et al. 2019b)

# INTRODUCTION: POLICY CONTEXT

**Wasted water is a significant resource in a dry continent with Heightened Uncertainty**

- Severe drought
- Raging bush fires
- COVID-19
- Floods
- Shortage of water supplies
- Abatement of negative consequences for:
  - marine & coastal ecosystems and
  - society & culture
- State/Territory responses with Regional Water Strategies etc.

**What are the solutions?**

# SOLUTIONS: DIVERSIFIED PORTFOLIO

## 1. Upgrade wastewater outfalls to potable (A+)

- Under-utilised resource ☒
- Uses current footprint ☒
- Upgrade current infrastructure system ☒
- Remove externalities ☒
- Use scarce resources more carefully ☒
- Can deliver total of 2 \* current supplies ☒
- BUT.... ....What is the cost and what are the benefits ?

## 2. Greenfield developments

- Invest in new developments with 'closed-loop' water re-use ☒
- Prevents externalities from their source ☒
- Creates a new footprint ☒
- Requires an initial new allocation of water (with possible top-ups) ☒
- BUT... only marginal - mainstream not affected ☒

## 3. Conservation/restrictions

- Use current supplies more carefully ☒
- Invest in recycling opportunities ☒
- Quickly implemented ☒
- BUT...limited to current storage/supply levels ☒

## 4. Desalination

- Can have water whenever you need it and to volumes within the system ☒
- BUT...Very costly due to energy demands even with solar power ☒
- Externalities significant: loss of natural assets/large coastal footprint/displacement ☒

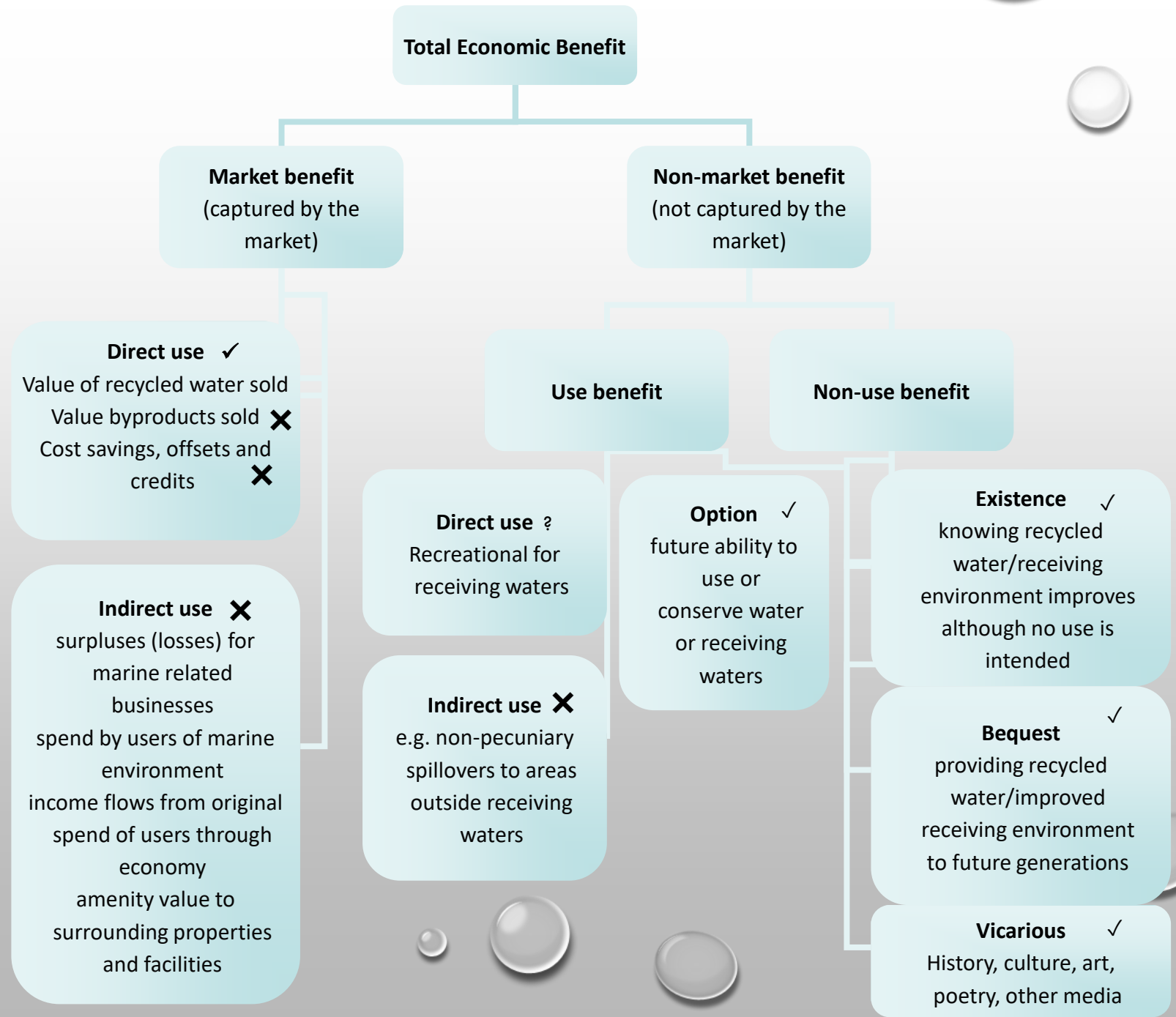
## 5. Build new dams

- Can create more secure supplies ☒
- BUT...Significant cost ☒
- Might not work ☒
- Large footprint ☒
- Displaces current social, cultural and economic footprint ☒
- Significant impact on natural assets and down stream users ☒
- Time to build and commission ☒

# COST & BENEFIT ASSESSMENT OF OUTFALL UPGRADES

- ASSESS THE BENEFITS OF REUSING AND RECYCLING WATER
- ESTIMATE THE COSTS OF UPGRADES
- COMPARE THE COSTS TO THE BENEFITS TO SEE IF THERE ARE NET BENEFITS
- NET BENEFITS ARE WHERE BENEFITS EXCEED COSTS
- NEED TO ACCOUNT FOR TIME VALUE OF MONEY THROUGH DISCOUNTED BENEFIT AND COST FLOWS
- COF COMMISSIONED A COST AND BENEFIT STUDY TO ESTIMATE THESE FOR AUSTRALIA'S OUTFALLS
- PREVIOUSLY NOT POSSIBLE – BUT WITH NOD NOW POSSIBLE

# BENEFITS CAPTURED BY STUDY.... (& NOT CAPTURED)





# ADVANTAGES & LIMITATIONS



## **Advantages:**

First macro-scale assessment  
of costs and benefits in  
Australia

Provides a comprehensive first  
pass assessment to help guide  
further work

Each individual upgrade  
should undergo a more  
detailed business case



## **Limitations**

No transportation or pumping costs included

No distinction between primary and  
secondary upgrades

All upgraded to tertiary A+

Cost estimates are from a large wastewater  
service provider – naturally advantage  
large scale recycling systems

Smaller scale systems maybe more  
efficient/effective (despite economies of  
scale)



# LITERATURE REVIEW KEY FINDINGS (KF)



International best practice –  
Switzerland CBA of  
micro-pollutants



Wastewater recycling  
facilities – resource  
recovery assets



New, cyclical  
economy views



Efficiency theory and  
practice: economies  
of scale & Micro –v–  
macro systems



Two key studies of  
relevance to  
transferring values –  
both from Sydney



Other findings....

# TABLE. 2: H<sub>2</sub>O RESULTS BY STATE TOTALS

States	Estuarine (no.)	Ocean (no.)	Total (no.)	Upgrade* no. percentage (%)	Upgrade^ Flow (GL)	Upgrade* Flow / Total Flow (%)
New South Wales (NSW)	-	29	29	64%	1,229	94%
Victoria (VIC)	-	19	19	63%	84	13%
Queensland (QLD)	40	11	51	53%	221	40%
Western Australia (WA)	-	12	12	83%	209	84%
Tasmania (TAS)	27	14	41	85%	81	89%
South Australia (SA)	-	10	10	60%	113	67%
Northern Territory (NT)	-	14	14	100%	31	100%
<b>Total</b>	<b>67</b>	<b>109</b>	<b>176</b>	<b>64%</b>	<b>1,968</b>	<b>64%</b>

Australian Urban Water Use 2017-18 = **3,200GL<sup>a</sup>**

Thus, recycling opportunity is **62%** of urban water use

Notes and Sources: Synthesis of various items from [National Outfall Database \(2018\)](#). \* means outfall systems currently treating to a lower level of treatment at primary or secondary treatment levels. ^Of course, not in all cases, will all this water be re-used and we assume 63% is used. See the methods section Blackwell & Gemmill (2019). a. BOM (2019)

# RESULTS OF OUTFALL COSTS & BENEFITS



NATIONALLY, NET BENEFITS=  
\$12-\$28 BILLION (2019 DOLLARS)  
FOR A COST OF \$7.3-10 BILLION

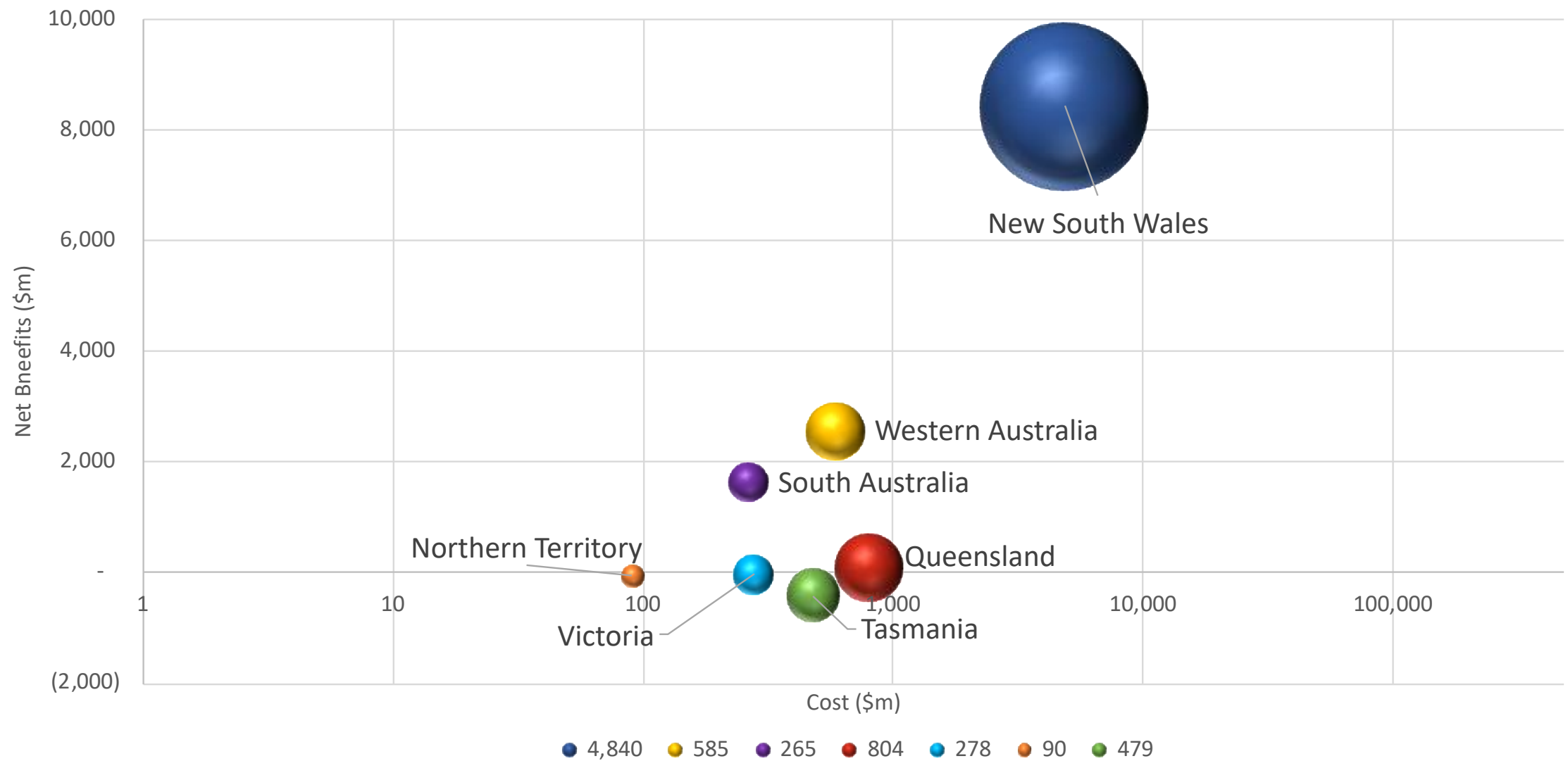


STATE TOTAL BUBBLE GRAPH



INDIVIDUAL [BUBBLE]

**FIG.6: RESULTS BY STATE TOTALS** (R=9%, T=15)



# TOP 16 NATIONAL OUTFALLS BY NET BENEFIT

Fig. 7: Bubble size by Net Benefit

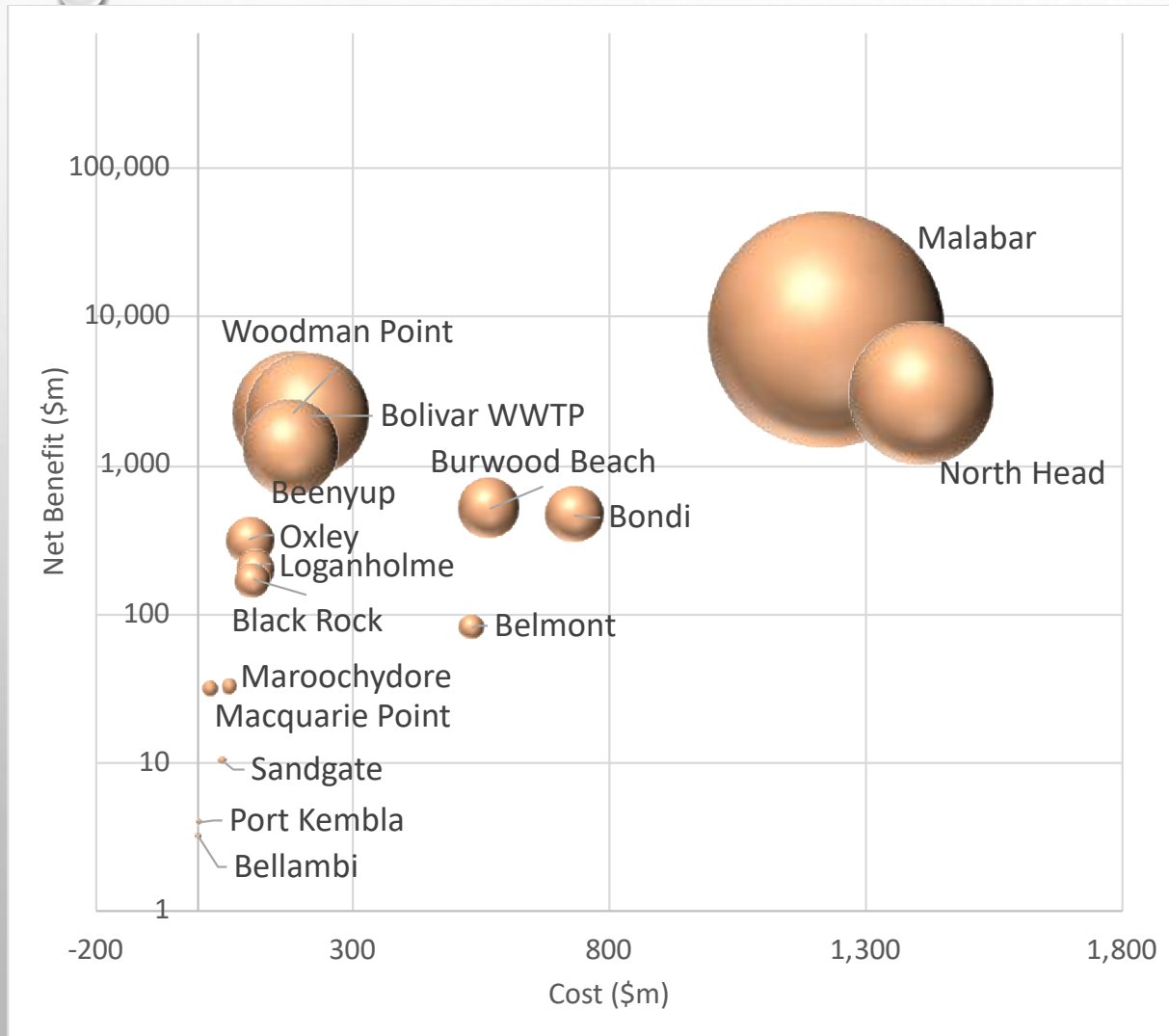
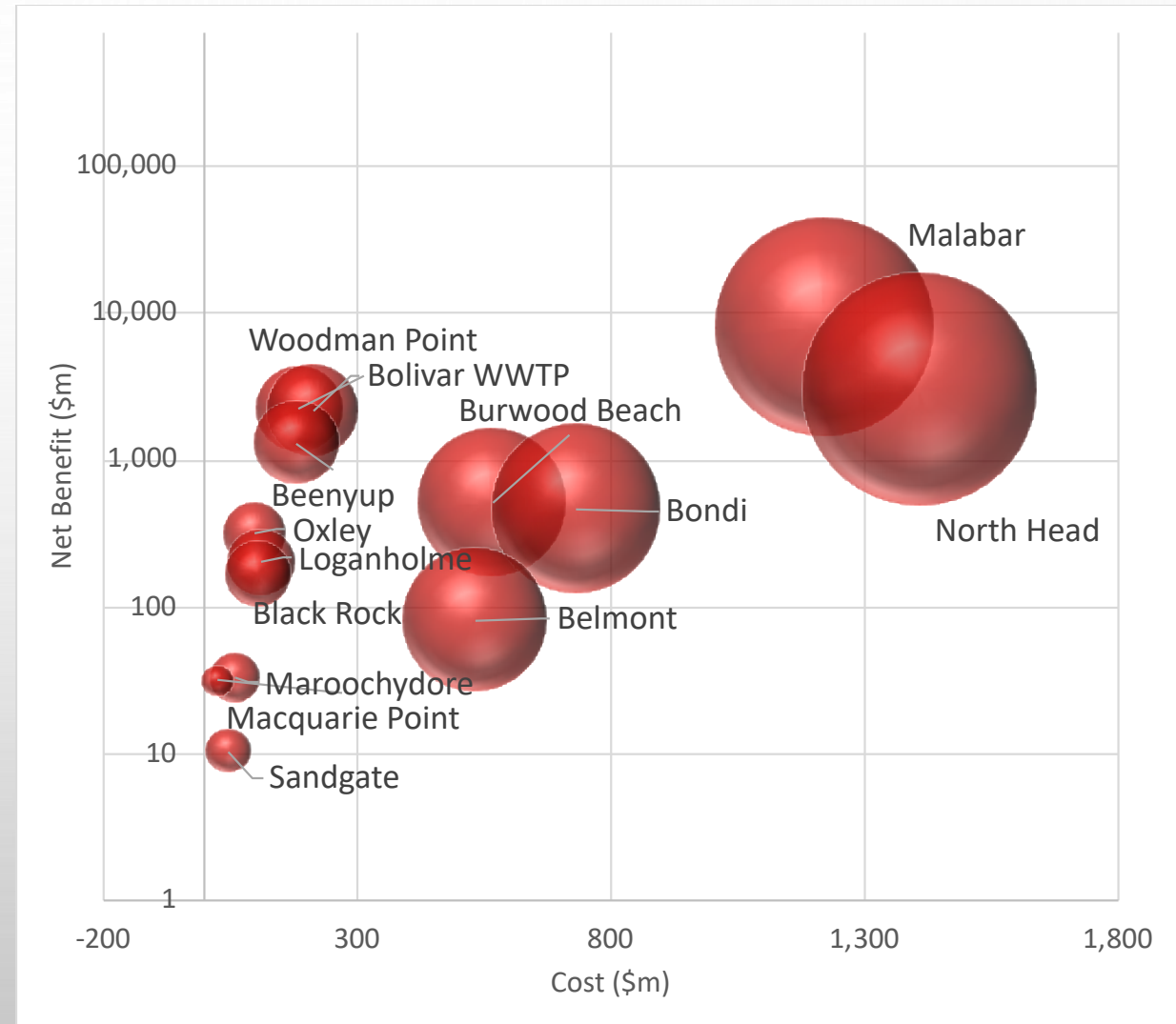
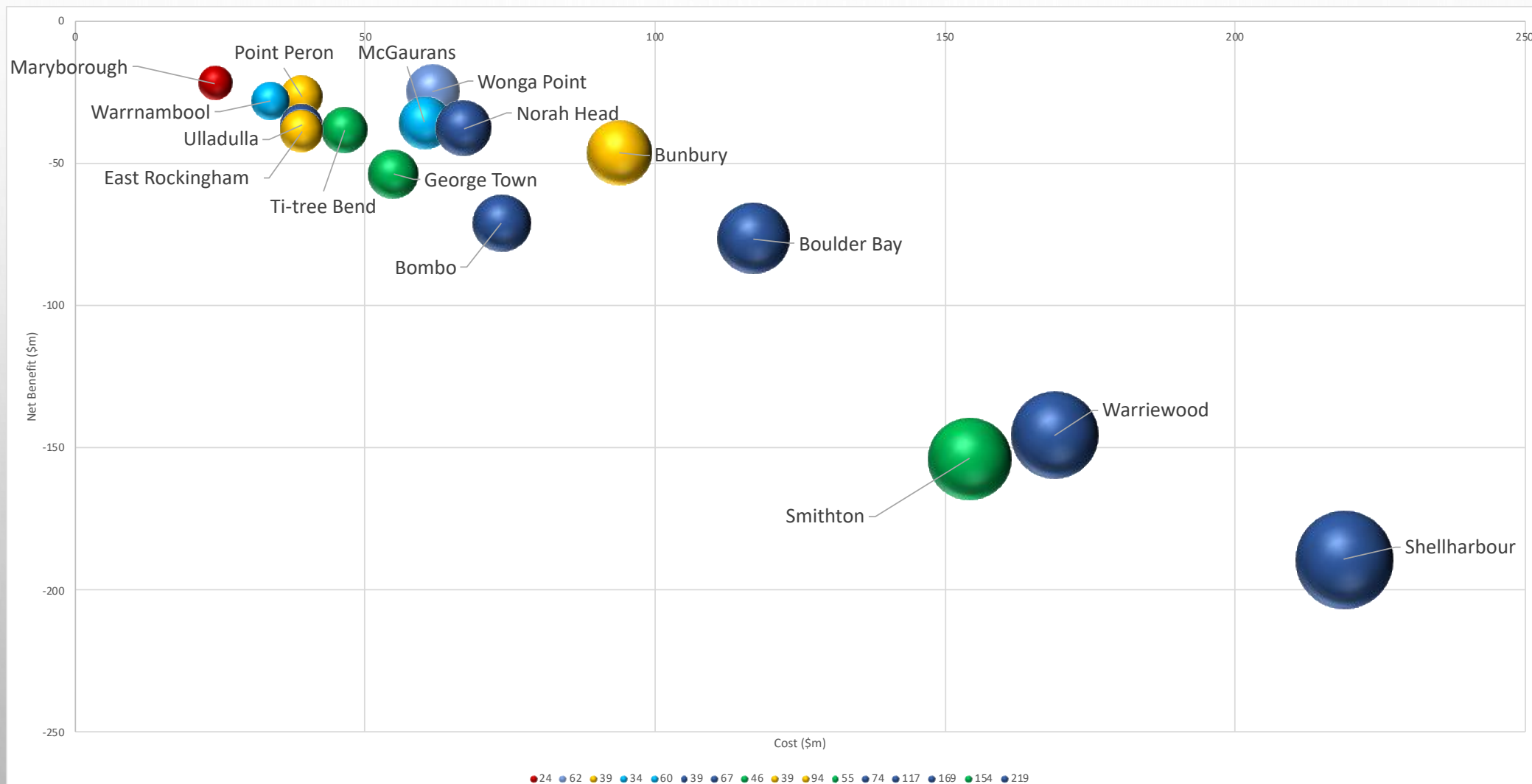


Fig. 8: Bubble size by Cost



# BOTTOM 16 NATIONAL OUTFALLS

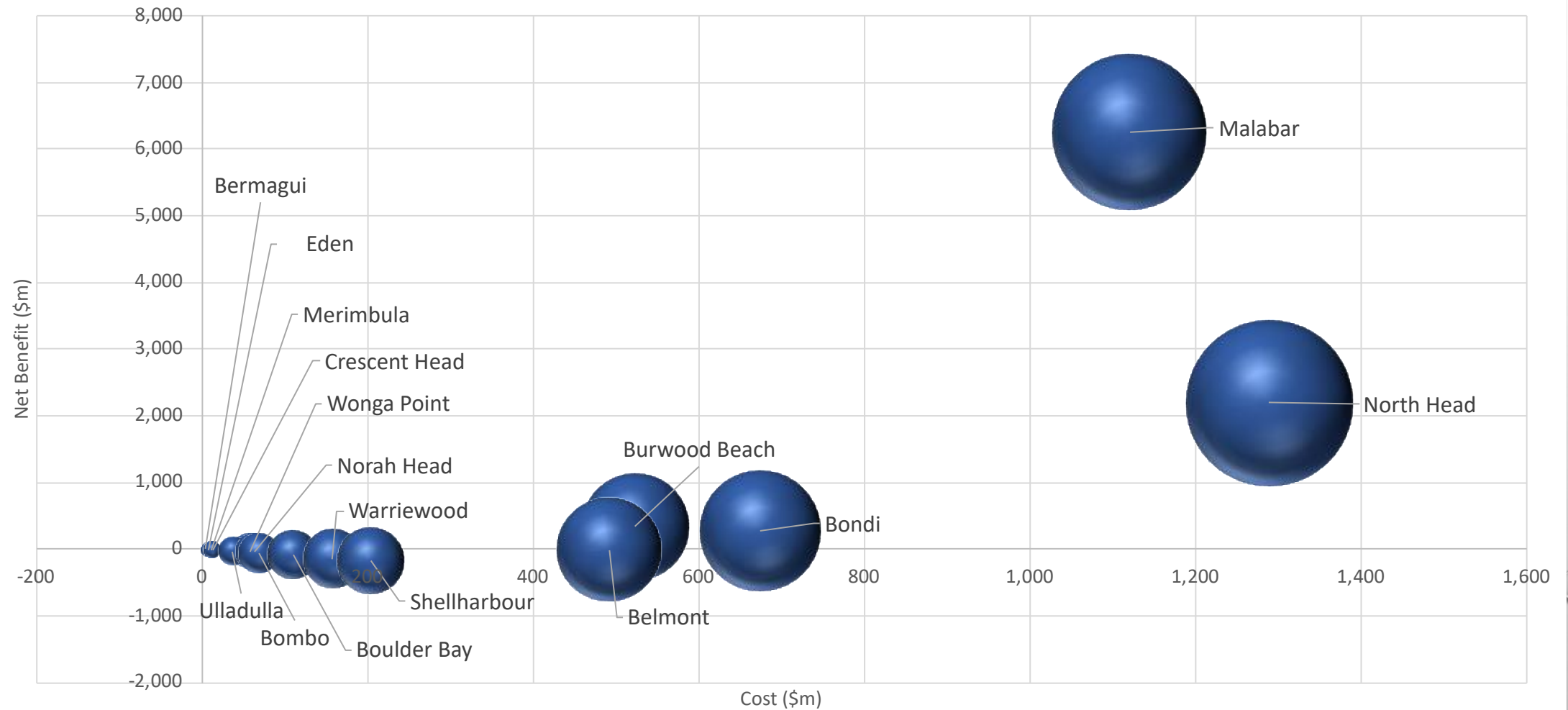
Fig. 9: Bubble size by Cost, Bubble colour by State





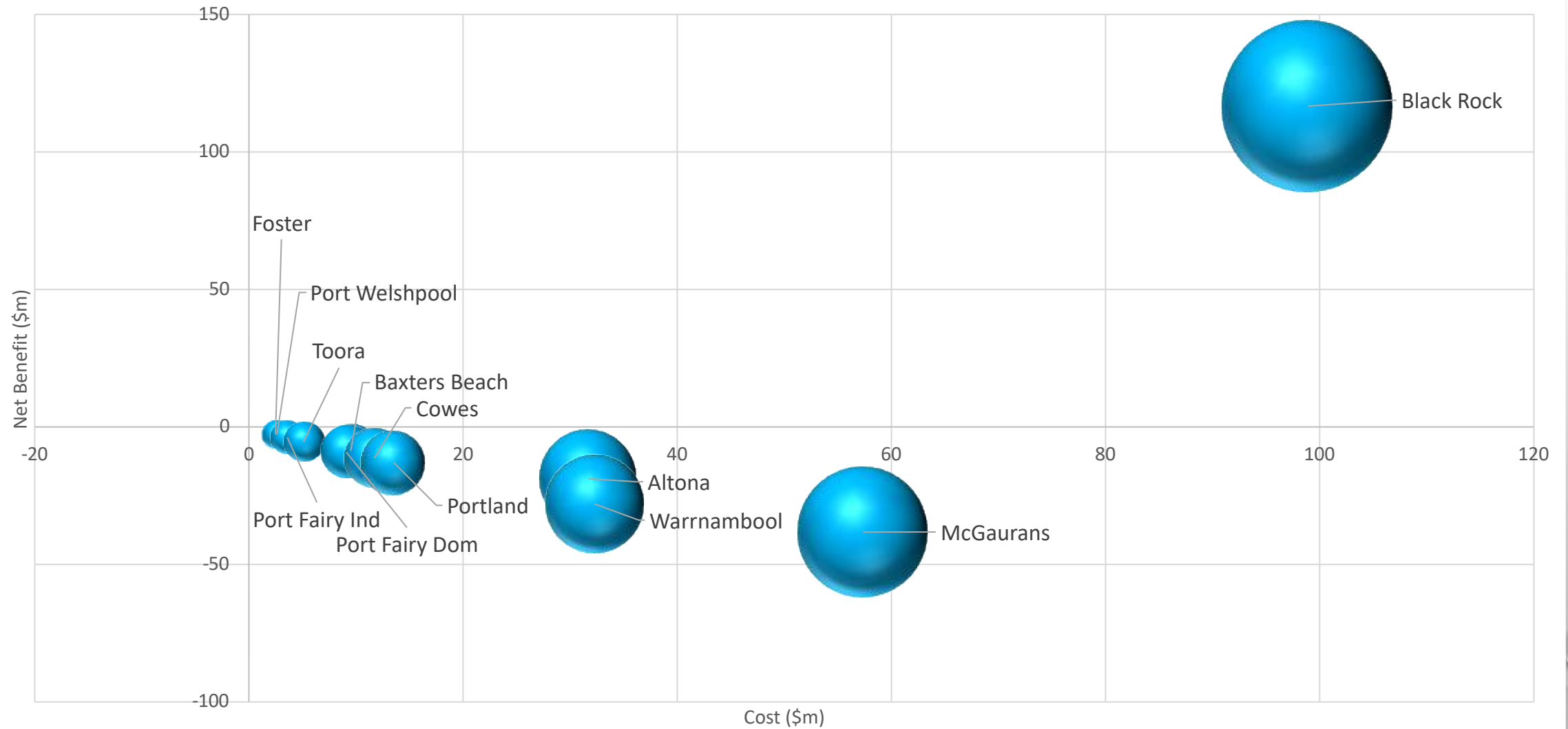
# NSW OUTFALLS

Fig. 10: Bubble size by Cost



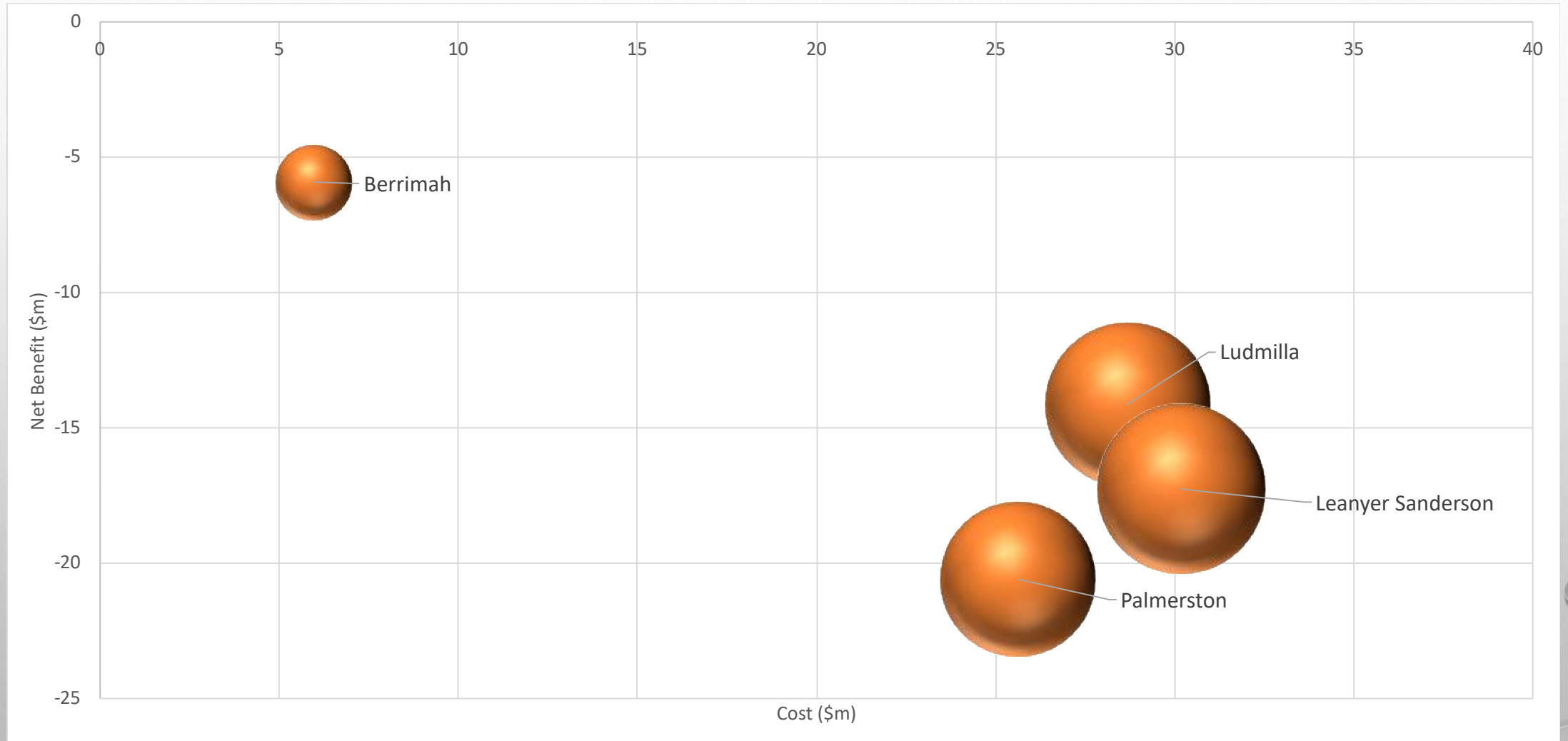
# VIC OUTFALLS

Fig. 14: Bubble size by Cost



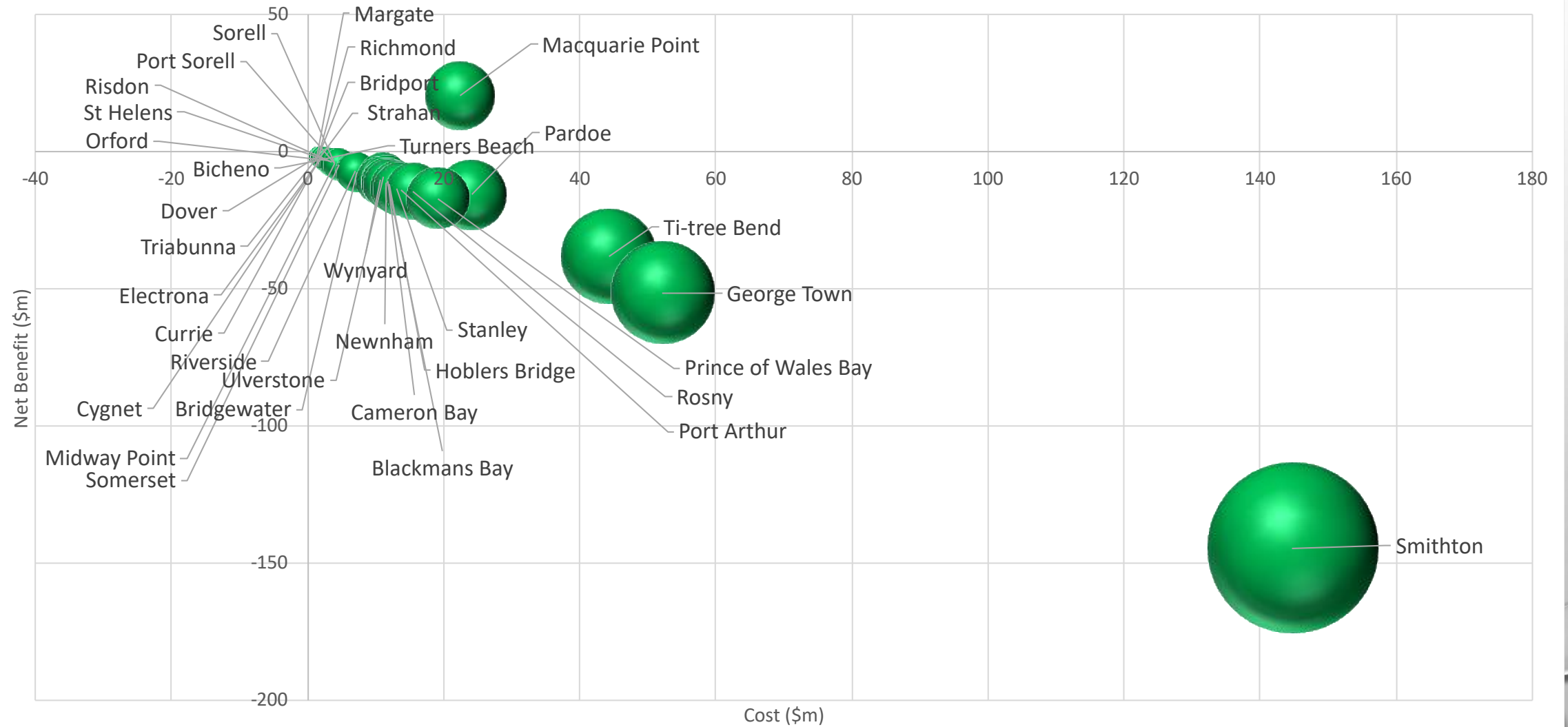
# NT OUTFALLS

Fig. 15: Bubble size by Cost



# TAS OUTFALLS

Fig. 16: Bubble size by Cost





# TRANSPARENCY AND COMMUNITY EMPOWERMENT

- TRANSPARENCY = COMMUNITY LICENSE + COMPANY LINE
- GIVING COMMUNITIES TOOLS, SUPPORT AND CAPACITY TO CONTRIBUTE CONSTRUCTIVELY IN DESIGNING THEIR WATER INFRASTRUCTURE
- CLEAN OCEAN FOUNDATION = HONEST BROKER

- EXPERIENCE – COMMUNITIES DISEMPOWERED BY SCIENCE – NEED TO SPEND MONEY ON INCLUSIVENESS
- THEREFORE, OUR STRATEGY IS CARROT FOR COMMUNITY ENGAGEMENT
- MICROPLASTICS & PFOS\PFAS – DRIVING FUTURE WATER TREATMENT UPGRADES

# TRANSPARENCY RECOMMENDATIONS



**All coastal outfalls to Tertiary Class A+ standard of recycled water by 2030 or  
Equiv. to Eastern Treatment Plant Melbourne**

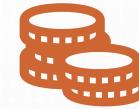


**Community Support through Engagement and Transparency**

National Outfall Database - innovative collaboration



**National Standards for WTP data including transparency**

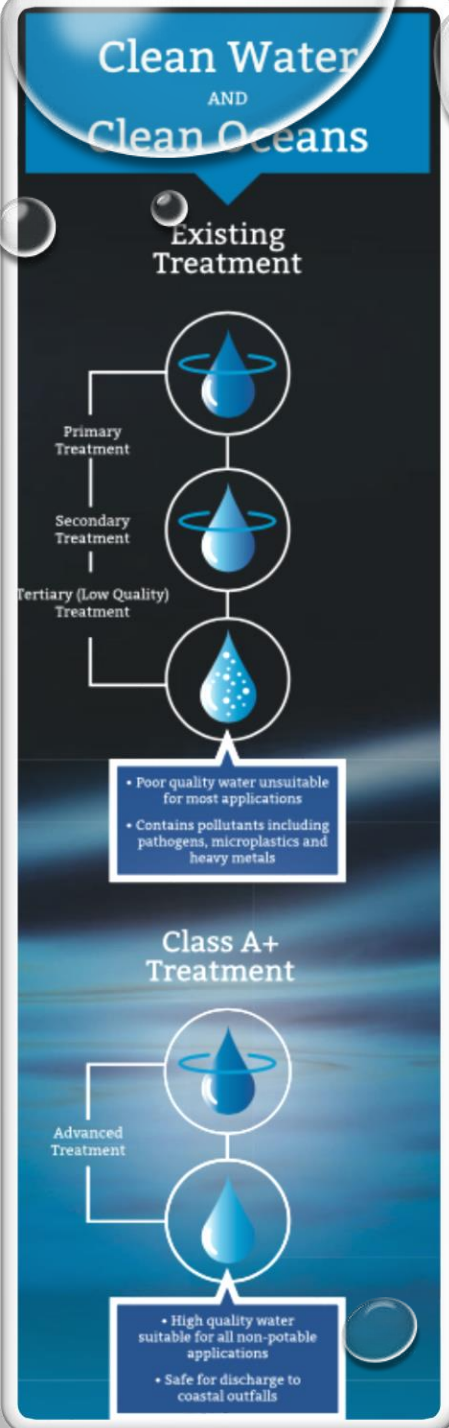


**Economic Instruments for Improved Societal Outcomes**



**Circular Economy, Lifecycle Approach and Plant Description –  
Purple Pipes New or retrofit (Syd CBD, WSAA)**





## THE NOUS FIVE-POINT PLAN

- 1 Class A+ by 2030**  
 Federal Government to commit to upgrading all wastewater treatment plants (WTPs) to discharge only Class A+ water from coastal outfalls by 2030, making available up to 50% of the cost of the WTP upgrades.
- 2 National perspective is critical**  
 Economic outcomes are assessed from both local and national perspectives to ensure less profitable through essential outfalls receive upgrades.
- 3 Supporting regions most in need**  
 Outfalls to be classified to give priority not just to the size of reuse economic benefit but also to consider those located in areas severely affected by drought, fire, loss of tourism or other economic hardship.
- 4 Clean water fast-track process**  
 Expert panel of stakeholders and regulatory authorities to be convened ASAP to cut red tape, develop selection criteria and expedite approvals for a 2020 round of projects.
- 5 Inland areas also need support**  
 Many inland regional towns and cities discharge wastewater into waterways. The NOUS plan must be enhanced to also include upgrades to inland treatment plants and form part of NOD.

POSITIVE POLICY  
IMPACT:  
NATIONAL  
OUTFALL UPGRADE  
STRATEGY - NOUS,  
(COF, ND)

# CONCLUSIONS



Significant opportunities for federal, state and local governments to harness much needed water resources



Prevents waste of water and negative impacts on coastal ecosystems and communities



Transparency recommendations will result in correct incentives for a better performing system



Net benefit to society from doing so without the costs and adverse consequences of desal + **Ecological Economics**



Builds resilience and further adaptive capacity to heightened uncertainty

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